



**STATE OF NEVADA
DEPARTMENT OF ADMINISTRATION
Purchasing Division**

515 East Musser Street, Suite 300 | Carson City, Nevada 89701
Phone: 775-684-0170 | Fax: 775-684-0188

Purchasing Use Only:	
Approval#:	260604 (CS)

SOLICITATION WAIVER JUSTIFICATION AND REQUEST FORM

ALL FIELDS ARE REQUIRED - INCOMPLETE REQUESTS WILL BE RETURNED TO THE AGENCY

1a	Agency Contact Information - Note: Approved copy will be sent to <u>ONLY</u> the contact(s) listed below:		
	ENTER YOUR STATE AGENCY NAME:		<i>Nevada Division of Forestry</i>
	Contact Name and Title	Phone Number	Email Address
	<i>Matthew McDaniel</i>	<i>775-684-2506</i>	<i>m.mcdaniel@forestry.nv.gov</i>
	<i>Jessica Kemmerer</i>	<i>775-684-2547</i>	<i>jkemmerer@forestry.nv.gov</i>

1b	Vendor Information:	
	Vendor Name:	<i>Gold Systems, Inc.</i>
	Contact Name:	<i>Jenny Foster</i>
	Complete Address: City, State, and Zip Code	<i>1240 E 2100 S Suite 102 Salt Lake City UT, 84106</i>
	Telephone Number:	<i>801-456-6123</i>
	Email Address:	<i>jennf@goldsystems.com</i>

1c	Type of Waiver Requested – Check the appropriate type:	
	Sole or Single Source:	<input checked="" type="checkbox"/>
	Professional Service Exemption:	

1d	Contract Information:			
	Is this a new Contract? Check One:	Yes:	<input checked="" type="checkbox"/>	No:
	If 'No' Enter Amendment Number:	#		
	Enter CETS Number:	#		

1e	Term:			
	One (1) Time Purchase? Check One:	Yes:	<input checked="" type="checkbox"/>	No:
	Contract:	Start Date:	<i>7/1/2026</i>	End Date: <i>6/30/2030</i>

1f	Funding:	
	State Appropriated:	<i>0%</i>
	Federal Funds:	<i>0%</i>
	Grant Funds:	<i>0%</i>
	Other (Explain):	<i>Fire billing reimbursements</i>

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1g	Total Estimated Value of <u>this</u> Service Contract, Amendment or Purchase:
	\$610,648.00

2	<p>Provide a description of work/services to be performed or services with goods to be purchased:</p> <p><i>The State of Nevada requires a hosting software vendor that has the ability to maintain, provide troubleshooting, ongoing development, and web hosting abilities for the Fire Business System (FBS) Nevada.</i></p> <p><i>The Fire Business System (FBS) Nevada is a web-based program that has automated and enhanced the manual fire and resource project billing processes for the Division of Forestry. It is linked to the Integrated Reporting of Wildland Fire Information (IRWIN) database so the Division may continue to access incident data in real time. Nevada's use of FBS has eliminated the need for manual data entry of incident data submitted by local government cooperators. Cooperators are able to access the program directly to enter billing rates, accounts payables/receivables etc. to allow for accurate and timely reimbursement from the State of Nevada. This system generates payable, receivable, and advanced aging reports which are available for statistical analysis.</i></p>
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3	<p>What are the unique features/qualifications required for these services/services with goods that are not available from any other vendor?</p> <p><i>The State of Nevada is mandated to pay for wildland fire fighting costs incurred by local government entities, track its own wildland fire cost liability, and invoice the federal government for all reimbursable wildland fire costs occurring on federally owned land within the State of Nevada. Additionally, the Nevada Division of Forestry (NDF) is party to the federal Master Cooperative Wildland Fire Management and Stafford Act Response Agreement (Master Agreement). This agreement requires the State to reimburse local cooperators who have responded to and incurred costs of out-of-state wildland fire incidents, as well as NDF to seek reimbursement for its costs related to out-of-state wildland fire response from the federal government. FBS allows NDF to collect and report all incident costs data as required by the Master Agreement. This includes individual billing rates, incident start and end times, geographical location, federal incident codes, detailed backup documentation, and wildland fire resource orders.</i></p> <p><i>Furthermore, FBS integrates with the IRWIN database and gathers data from external cooperators in one program for both payables and receivables without manual data entry by the division. IRWIN generates and coordinates prior and active wildland fire incident information nationally. It is important that Nevada maintain a system that can integrate this information seamlessly to coordinate and track incident cost data with partnering wildland firefighting agencies at the local, state, and federal level.</i></p>
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4	<p>Explain why these services/services with goods cannot be competitively bid and why this purchase is economically only available from a single source:</p> <p><i>Currently no other vendor hosts, maintains, or develops the Fire Business System (FBS) Nevada software. The software is proprietary to Golds Systems, Inc.</i></p>
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	Were alternative services or commodities evaluated?	Check One:	
		Yes	No
		X	
5	a. <i>If yes, what were they and why were they unacceptable? Please be specific about features, characteristics, requirements, capabilities and compatibility.</i>		
	<i>Advantage 4.0 (CoreNV) was evaluated to determine if the required wildland fire tracking data and external cooperator interface capabilities would be offered to utilize in place of the functions available in FBS. It was determined that it would not be possible to give access to the system to external users for the purpose of wildland fire cost entry.</i>		
	<i>Advantage 4.0 (CoreNV) is also unable to accommodate features necessary for local and federal cooperator billing, reimbursement, and invoicing as the required detail within these documents is not available within the modules under current development.</i>		
	b. <i>If not, why were alternatives not evaluated?</i>		
	N/A		

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6	Has the agency purchased these services/services with goods in the past? Check One:				Yes	No
	<i>NOTE: To avoid delays or your request being rejected, if your previous purchase(s) was made via solicitation waiver(s), a copy or copies of <u>ALL PREVIOUS WAIVERS MUST ACCOMPANY THIS REQUEST.</u></i>				X	
	a. <i>If yes, starting with the most <u>recent contract</u> and working backward, for the <u>entire relationship with this vendor, or any other vendor</u> for these services/services with goods, the following information must be provided along with the CETS contract number(s) associated with each:</i>					
	<i>Term</i>		<i>Value</i>	<i>Short Description</i>	<i>Provide Type of Procurement RFP#, RFQ#, Waiver #</i>	<i>CETS #</i>
<i>Start Date</i>	<i>End Date</i>					
	4/14/2020	6/30/2026	\$ 700,000	Web-based fire billing system	RFP #70CNR-S926	22869

7	What are the potential consequences to the State if the waiver request is denied and the services/services with goods is competitively bid?
	<i>If this waiver is not approved, The Division will not be able to continue to use the currently in place system (FBS) to meet the requirements of both Legislative Audit LA26-04 and the federal Master Agreement.</i>

8	What efforts were made or conducted to substantiate there is no competition for the services/services with goods and to ensure the price for this purchase is fair and reasonable?
	<i>In addition to internet searches under various fire related topics, the Division has discussed this product at several incident business committee meetings; both the Western States Incident Business Managers and Great Basin Incident Business Committees. All states represented are in agreement that there is no other product available that meets the needs of wildfire incident billing.</i>

9	Will this purchase obligate the State to this vendor for future purchases? Check One:				Yes	No
	<i>NOTE: Selecting "NO" indicates the agency will not submit future waivers for this Vendor, for this service.</i>				X	
	a. <i>If yes, please provide details regarding future obligations or needs.</i>					
	<i>The product has ongoing annual licensing fees and hosting costs.</i>					

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By signing below, I know and understand the contents of this Solicitation Waiver Request and Justification and attest that all statements are true and correct. Signatures are required from the agency representatives indicated below. NOTE: The same individual cannot provide approval signatures in both sections.

Jessica Kemmerer

Signature of Agency Representative Initiating Request

Jessica Kemmerer

4/29/2026

Print Name of Agency Representative Initiating Request

Date

Ryan S. Shane

Digitally signed by Ryan S. Shane
Date: 2026.04.29 14:25:45 -07'00'

Signature of Agency Head Authorizing Request

Ryan Shane

4/29/26

Print Name of Agency Head Authorizing Request

Date

FOR PURCHASING USE ONLY – PLEASE NOTE: *In an effort to avoid possible conflict with any equipment, system or process already installed or in place by the State of Nevada or to assist in our due diligence, State Purchasing may solicit a review of your request from another agency or entity. The signature below indicates another agency or entity has reviewed the information you provided.*

Name of agency or entity who provided information or review:

Representative Providing Review

Print Name of Representative Providing Review

Date

Please consider this memo as my approval of your request. This exemption is granted pursuant to NAC 333.150 or NRS 333.400. This exemption may be rescinded in the event reliable information becomes available upon which the Purchasing Administrator determines that the service or good sought may in fact be contracted for in a more effective manner. Pursuant to NRS 333.700(7), contracts for services do not become effective without the prior approval of the State Board of Examiners (BOE).

If you have any questions or concerns, please contact Cindy Stoeffler at 775-684-0173 or email at cstoeffler@admin.nv.gov.

NOTE: If this box is checked, the agency must include the TIE approval or approval update as an attachment in CETS.	<input checked="" type="checkbox"/>
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This signature does not exempt your agency from any other processes that may be required.

Approved by:

William J. [Signature]

Administrator, Purchasing Division or Designee

6.19.2026

Date

#260604@

Joe Lombardo
Governor



Timothy D. Galluzi
State Chief Information Officer

Darla J. Dodge
Sr. Deputy Director/COO

Michael D. Smith Jr.
Deputy Director/CTO

STATE OF NEVADA
Governor's Technology Office
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M E M O R A N D U M

TO: Jessica Kemmerer, Administrative Services Officer III, NDF, DCNR
Hilary Reynolds, Administrative Services Officer I, NDF, DCNR
Matthew McDaniel, Management Analyst II, NDF, DCNR

CC: Tim Galluzi, State Chief Information Officer, GTO
Darla Dodge, Senior Deputy Director/Chief Operations Officer, GTO
Michael D. Smith Jr., Deputy Director/Chief Technology Officer, GTO
Bertrum Carroll, Chief Information Security Officer, OISCD

FROM: Lisa Jean, TIE Administrator, GTO

SUBJECT: TIE Completion Memo – NDF – *Fire Billing Software* – TIE 523, Revision 3 – BA(s) 4193 (Approved)

DATE: June 9, 2026

We have completed our review of the Department of Conservation and Natural Resources (DCNR), Nevada Division of Forestry (NDF) investment which has an estimated total value of \$610,648.00, allocated to FY2027 as an ongoing cost.

Funding source(s): 100% General Fund.

The Gold Systems Fire Billing System (FBS) is approved as a web-based system to automate and improve the Nevada Division of Forestry's fire and resource project billing processes. The investment supports a clear business need by integrating with IRWIN for incident information, enabling cooperators to enter billing-related information directly, reducing manual data entry, supporting accounts payable and receivable workflows, and providing reporting for operational and fiscal analysis. The system is purpose-built for state wildfire and resource billing activity and reduces development cost and duplicative spend because the core system was already developed for similar state government use.

#2606040

The prior conditional approval required the agency to provide proof of GovRAMP authorization or, if unavailable, evidence of an acceptable security posture. The agency has now provided supporting security documentation from Gold Systems for the Fire Business System. The documentation includes the System Security and Assessment Plan, Hosting Risk Assessment, Hosting Infrastructure documentation, Development Process documentation, Application Security documentation, backup and recovery information, incident response process, access control information, and vulnerability scanning information.

The submitted documentation identifies AWS hosting in the U.S. West Oregon region with redundant backups stored in AWS backup vaults across multiple U.S. AWS regions, including Oregon and Ohio. The system uses HTTPS/TLS for access, restricts privileged access to authorized Gold Systems personnel through VPN and controlled remote access, blocks ports by default, applies automatic server updates, uses Microsoft Defender, maintains logging and periodic log review, and uses AWS Shield for denial-of-service protection. The documentation also states that the system maintains an SSL Labs "A" rating, with the most recent vulnerability scan run on May 28, 2026.

The submitted System Security and Assessment Plan further states that FBS data is public information and does not contain sensitive personal information, per the business owner. Based on the submitted security documentation and the agency's confirmation regarding the data classification, the conditions identified in the prior TIE review have been satisfied.

GTO approves this investment for production use and renewal, subject to the agency maintaining current security documentation, ensuring continued alignment with State security and data governance requirements, and submitting future TIE updates if the hosting model, data classification, integrations, access model, or scope of use material changes.

Should there be any modifications to enterprise services or resources beyond those outlined in this memo, including but not limited to network configurations, firewalls, servers, Active Directory (AD) integration, telecom systems, or other infrastructure, please notify the Governor's Technology Office (GTO) promptly to help mitigate potential delays in integration or implementation.

It is imperative that this solution adheres to State security standards and policies. Additionally, compliance with the Americans with Disabilities Act (ADA) is required to ensure accessibility for all authorized users.

For your reference, a copy of this memo has been attached to the TIE submission.

Should you require further assistance or have any questions, please do not hesitate to contact me directly.

Sincerely,

Lisa Jean