Department of the Air Force: Justification for Other Than Full and Open Competition

For use when a justification and approval as described in RFO 6.104 is required, to include restricting competition under Part 12 for acquisitions valued over SAT.

Dollar Value of this Acquisition: ☒ ≤ $10M ☐ > $10M and ≤ $100M ☐ > $100M and ≤ $500M ☐ > $500M

CERTIFICATIONS: CO certification serves as J&A approval ≤ $10M, *See* **J&A Template Guidance** *at https://usaf.dps.mil/sites/AFCC/AQCP/KnowledgeCenter/SitePages/DAF-Contracting-Compass/Part-6---Competition-Requirements.aspx#exceptions-to-full-and-open-competition-mandatory* J&A Template Guidance tab

Date	Contracting Officer	Signature
02 June 2026	Joshua J. Belliveau 439 CONF/PKB; 413-557-3835	BELLIVEAU.JOSHUA.J.1606908497 Digitally signed by BELLIVEAU.JOSHUA.J.1606908497 Date: 2026.06.02 12:40:42 -04'00'
I certify that this justification is accurate and complete to the best of my knowledge and belief.		

Date	Project Lead / Program Mgr / Requiring Activity	Signature
02 June 2026	Richard B. Colburn, Jr., Chief of Design 439 CE/CECD; 413-557-2433	COLBURN.RICHARD.BRENNAN.JR.1005546342 Digitally signed by COLBURN.RICHARD.BRENNAN.JR.1005546342 Date: 2026.06.02 13:20:51 -04'00'
I certify that the supporting data herein, which is my responsibility, is accurate and complete.		

COORDINATION

APPROVALS (RFO 6.104-2(a) Table 6-1 & R-DFARS 206.104-72 Table 206.1)

See J&A Template Guidance (https://usaf.dps.mil/sites/AFCC/AQCP/KnowledgeCenter/SitePages/DAF-Contracting-Compass/Part-6---Competition-Requirements.aspx#exceptions-to-full-and-open-competition-mandatory) - Justification Approvals tab

NOTE 1: A signature block will appear here (replacing these notes) based on the "Dollar Value of this Acquisition" selected above. Since most digital signatures that include date/time-stamps are redacted before they are made publicly available, always insert the date in the "Date" cell when affixing a digital signature to this document.

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I. Agency and Contracting Activity (RFO 6.104-1(a)(1)):

439th Airlift Wing, 439th Airlift Wing Contracting Flight, 250 Airlift Drive, Westover ARB, Chicopee, MA

II. Nature and/or description of the action being approved (RFO 6.104-1(a)(2)):

The 439th Airlift Wing Contracting Office intends to award a firm-fixed-price contract around August 2026. Under this contract, the Government requires the replacement of an existing Trane Model CGAFC40 air cooled chiller at Building 7087 with a new Carrier Model 30RAP_030 chiller to provide the required cooling load for the C5 Flight Simulator.

"The Department of the Air Force (DAF) has a requirement to limit the HVAC chiller brand manufacturer on its installations (brand-name) to reduce overall total cost of ownership. Based on existing chiller inventory data and ongoing Air Force Civil Engineer Center (AFCEC) standardization policy compliance, each DAF installation has an approved HVAC chiller manufacturer identified. That selected HVAC chiller brand can be procured competitively among authorized distributors that support the installation. The preponderance of these local distributors are small businesses." (Cat Mgmt 4 - 2024 HVAC Chiller JA - AQ signed 10 Sep 24). Carrier Corp has been named the manufacturer for Westover ARB.

III. Description of supplies/services required to meet agency needs (RFO 6.104-1(a)(3)):

The Government will require the awardee to procure and install a brand-name requirement for the Carrier model chiller. The overarching objective of this project is to replace one of the existing air cooled chiller aside Building 7087 with a new Carrier Model 30RAP_030 chiller.

Period of performance is expected to be 210 calendar days to include delivery of materials with a cost of [redacted]. The brand-name component represents approximately two thirds of the cost of the overall project. Contractor shall verify compatibility to ensure all requirements of the Statement of Work and supporting documentation are met.

The DAF has issued a brand-name Class J&A that covers all DAF HVAC chiller installation-level purchases from 01 Oct 2024 through 30 Sept 2029. (Cat Mgmt 4 - 2024 HVAC Chiller JA - AQ signed 10 Sep 24) More specifically, AFCEC confirmed Carrier as the standard Chiller manufacturer for Westover, ARB in an official memorandum dated 03 June 2025.

IV. Statutory Authority Permitting Other Than Full and Open Competition (RFO 6.104-1(a)(4)):

10 U.S.C. 3204(a)(1), Only one responsible source and no other supplies or services will satisfy agency requirements.

V. Rationale for Use of Authority (RFO 6.104-1(a)(5)):

"IAW RFO 6.103-1(b), the HVAC chillers are available from only one or a limited number of responsible sources and no other type of supplies will satisfy agency requirements. Specifically, as described in RFO 6.104(b), beyond the contracting officer, the DAF has determined in accordance with its HVAC chiller standardization policy that only the makes of the HVAC chiller identified will satisfy the agency's needs for additional units or replacement items for the installations referenced therein." (Cat Mgmt 4 - 2024 HVAC Chiller JA - AQ signed 10 Sep 24)

AFCEC has mandated the standardization to a single manufacturer at the installation levels. Carrier Corp is the approved manufacturer for Westover ARB. Use of Carrier Corp will save the Government duplicative training costs, improve mission effectiveness and reliability, and provide benefits to small business and competition.

VI. Integrated Market Analysis and Efforts to Solicit Competition (RFO 6.104-1(a)(6), (8), and (10)):

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IAW RFO 6.104-1(a)(6), Solicitation will be posted/competed to the Government Point of Entry, SAM.gov, as a 100% Total Small Business Set-Aside. No statutory mandatory sources or required use contracts were discovered. It is the policy of the Government to provide maximum opportunity for small business to compete for all contracts that can perform the required work.

VII. Determination of Fair and Reasonable Cost (RFO 6.104-1(a)(7)):

The Contracting Officer is responsible for evaluating, determining, and documenting the anticipated contract cost/price is fair and reasonable in accordance with RFO Subpart 15.4, Contract Pricing.

VIII. Any Other Facts Supporting the Justification (RFO 6.104-1(a)(9)):

In order to increase mission performance and cost savings, reduce cyber threats and innovation in business methods, HVAC chiller standardization supports the National Defense Strategy objective to innovate business decisions for saving taxpayer dollars, such as cost avoidance for training. In order to implement this management strategy, the DAF must continue to pre-plan the brand-name HVAC chillers at each location. (Cat Mgmt 4 - 2024 HVAC Chiller JA - AQ signed 10 Sep 24) As previously stated, Carrier Corp is the named manufacturer for Westover ARB.

IX. Actions to Overcome Barriers to Competition (RFO 6.104-1(a)(11):

As previously stated, the DAF has a requirement to limit the HVAC chiller brand manufacturer on its installations (brand-name) to reduce overall total cost of ownership. The only barriers to competition under the brand-name Class J&A have been generated by historical purchases. The DAF will continue to perform data driven analysis over time to validate the HVAC standardization strategy continues to achieve intended mission outcomes and cost improvements. (Cat Mgmt 4 - 2024 HVAC Chiller JA - AQ signed 10 Sep 24)